

# City of Jacksonville

117 W Duval St  
Jacksonville, FL 32202



## Meeting Minutes Hybrid Virtual/In-Person Meeting

Tuesday, April 20, 2021

9:30 AM

Council Chambers 1st Floor, City Hall & Virtual

### Finance Committee

*Matt Carlucci, Chair*  
*Randy DeFoor, Vice Chair*  
*LeAnna Cumber*  
*Garrett Dennis*  
*Joyce Morgan, Excused Absence*  
*Brenda Priestly Jackson*  
*Ron Salem, Pharm. D.*

*Legislative Assistant: Vonya Balogh*  
*Council Auditor: Kim Taylor*  
*Asst. Council Auditor: Phillip Peterson*  
*Chief of Research: Jeff Clements*  
*Deputy General Counsel: Peggy Sidman*  
*Administration: Rachel Zimmer*

If a person decides to appeal any decision made by the Council with respect to any matter considered at such meeting, such person will need a record of the proceedings, and for such purposes, such person may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based.

MEETING TIME: 9:30 A.M. – 12:30 P.M.

Physical Location: Council Chambers

City Hall

117 W. Duval Street

Jacksonville, Florida 32202

(If attending virtually, please join the meeting by 9:15 A.M.)

Meeting ID: 918 6754 3150

Meeting Password: 48267

Council Members, City staff, and the public may attend the meeting at the physical location-Council Chambers, but CDC guidelines will be adhered to due to COVID-19. Concurrent with the expiration of Mayor Curry's Emergency Executive Proclamation 2020-005, any member of the public entering City-owned public buildings may choose to wear a mask inside the building. Council will encourage social distancing by maintaining the recommended 6-foot separation between individuals and will limit seating in Council Chambers, Council conference rooms, and offices to maintain social distancing. Council strongly encourages the use of masks for all employees and visitors, especially when social distancing at 6 feet (or more) is not possible. Council will make masks available for visitors and the public.

**Present:** 6 - Chair Matt Carlucci, Vice Chair Randy DeFoor, Council Member Ron Salem, Council Member Brenda Priestly Jackson, Council Member LeAnna Cumber and Council Member Garrett Dennis

**Excused:** 1 - Council Member Joyce Morgan

**Meeting Convened: 9:34 A.M.**

**Meeting Adjourned: 11:51 A.M.**

### **Update on comprehensive annual financial report**

#### **Council Auditor Kim Taylor to discuss:**

- **Report #749B: Follow-up on JTA Accounts Payable Audit**
- **Report #778B: Follow-up on JAA Payroll Audit**
- **Report #805A: Follow-up on Building Inspection Division Audit**
- **Report #808A: Follow-up on Communication Tower Audit**
- **Report #812A: Follow-up on Landfill Contract Audit**
- **Report #843: Sheriff's Investigative Fund Fiscal Year 2016/17**
- **Report #844: Sheriff's Investigative Fund Fiscal Year 2017/18**

**Will be presented at the end of the meeting.**

**Attendance: Committee Members Matt Carlucci, Randy DeFoor, Garrett Dennis, LeAnna Cumber, Brenda Priestly Jackson, Ron Salem**

**Excused: Committee Member Joyce Morgan**

**Also: CM Becton, CM R. Gaffney (2021-117), CM Freeman (2021-117), CM Pittman (2021-117 & 2021-186); Jeff Clements and Yvonne Mitchell – Council Research Division; Peggy Sidman and Lawsikia Hodges – Office of General Counsel; Vonya Balogh – Legislative Services Division; Melanie Wilkes, Steve Cassada and Eric Grantham – Council Support Services; Kim Taylor and Phillip Peterson – Council Auditor’s Office; Greg Pease and Dinah Mason – Procurement Division; John Pappas – Public Works Department; Joey Greive – Finance and Administration Department; Guy Parola - DIA**

Item/File No.	Title History
1. <a href="#">2020-0559</a>	<p>ORD-MC Creating a New Chapt 797 (Local Option Vessel Registration Fee), Ord Code, Adopting the Local Option Vessel Registration Fee Permitted by State Law; Setting Effective Date of New Local Option Vessel Registration Fee as 1/1/21; Directing the Chief of Legislative Svcs to Forward a Copy of the Ord Upon Enactment to the Tax Collector &amp; to the Mayors of Baldwin, Atlantic Beach, Jax Beach &amp; Neptune Beach; Directing the Tax Collector to Notify the State of Imposition of the New Local Option Vessel Registration Fee. (Johnston) (Introduced by CM Dennis)</p> <p>9/8/20 CO Introduced: NCSPHS, TEU, F, R, JWC            9/14/20 NCSPHS Read 2nd &amp; Rerefer            9/14/20 TEU Read 2nd &amp; Rerefer            9/15/20 F Read 2nd &amp; Rerefer            9/15/20 R Read 2nd &amp; Rerefer            9/22/20 CO PH Read 2nd &amp; Rereferred: NCSPHS, TEU, F, R, JWC            10/28/20 JWC Approve 1-7 (Fail) (Birtalan, Haskell, Burnett, Devereaux, Hardesty, CMs Ferraro &amp; White)            Public Hearing Pursuant to Chapt 166, F.S. &amp; CR 3.601 – 9/22/20</p>

**DEFER (At request of CM Dennis)**

2. [2020-0620](#) ORD-MC Creating a New Part 1 Possession of Twenty Grams or Less of Cannabis or Paraphernalia), Chapt 606 (Drugs), Ord Code, to Create A Civil Citation Within the City of Jax Ord. Code for Possession of 20 Grams or Less of Cannabis or Paraphernalia; Amending Sec. 609.109 (Applicable Chapters and Parts), Chapt. 609, (Code Enforcement Citations), Ord. Code, to Establish New Class Fines in Schedule "A" for Violations of Part 1, Chapt. 609 (Code Enforcement Citations), Ord Code, to Establish New Class of Fines in Schedule "A" for Violations of Part 1 (Possession of 20 Grams or Less of Cannabis or Paraphernalia), Chapt. 606 (Drugs), Ord. Code. Providing for Severability. (Johnston) (Introduced by CM Dennis)  
10/13/20 CO Introduced: NCSPHS, F  
10/19/20 NCSPHS Read 2nd & Rerefer  
10/20/20 F Read 2nd & Rerefer  
10/27/20 CO PH Read 2nd & Rereferred: NCSPHS, F  
Public Hearing Pursuant to Chapt. 166, F.S. & CR 3.601 – 10/27/20

**DEFER (At request of CM Dennis)**

3. [2021-0079](#) ORD Approp \$1,037,130.00 from FEMA through the State of FL Div of Emergency Mgmt. Under the Hazard Mitigation Assistance Grant Prog. to Fund the Acquisition & Installation of 7 Permanent Generators at 7 Storm Water Pump Station Sites within Duval Cty, Amending the 2021-2025 5 Yr CIP Apvd by Ord 2020-505-E to Purchase & Install Permanent Emergency Generators at the Following Locations: Hillman Dr., Myrtle Ave., Hilly Rd., Bradley Rd., Jessie St., McGrits Creek Park/Lew Brantley & Sandalwood Canal; Providing for City Oversight by the Dept. of Public Works, Public Bldgs Div (B.T. 21-038) (Staffopoulos) (Req of Mayor)  
2/9/2021 CO Introduced: NCSPHS, TEU, F  
2/16/21 NCSPHS Read 2nd & Rerefer  
2/16/21 TEU Read 2nd & Rerefer  
2/17/21 F Read 2nd & Rerefer  
2/23/21 CO PH Read 2nd & Rereferred: NCSPHS, TEU, F  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 2/23/21

**DEFER (At request of Administration)**

4. [2021-0100](#) ORD Auth the Borrowing from the City's Commercial Paper Facility and/or Issuance of Fixed-Rate Debt in the Max Amount of up to \$100,000,000 to Provide Funding for the Wastewater System Improvement Program; Approp \$100,000,000 to the Water/Wastewater System Fund; Amending 2020-504-E, the FY 20-21 Budget Ord, to Replace the Schedule B4 in Order to Allow for the "Water/Wastewater System Fund;" Amending the 2021-2025 5-Yr CIP Approved by Ord 2020-505-E to Provide Funding for the Project Entitled "Water/Wastewater System Fund;" Providing for Quarterly Reports to Council. (Sidman) (Introduced by CP Hazouri) (Co-Sponsored by CMs Carlucci, Pittman, DeFoor & Dennis)  
2/23/21 CO Introduced: NCSPHS, TEU, F  
3/1/21 NCSPHS Read 2nd & Rerefer  
3/1/21 TEU Read 2nd & Rerefer  
3/2/21 F Read 2nd & Rerefer  
3/9/21 CO PH Read 2nd & Rereferred: NCSPHS, TEU, F  
Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 3/9/21

**DEFER (At request of CP Hazouri)**

5. [2021-0117](#) ORD-MC Repealing Chapt 24 (Finance & Admin Dept), Pt 6, Sec 24.604 (Office of the Ombudsman Functions) & Sec 24.605 (Equal Business Opportunity Office Functions), Ord Code; Creating a New Chapt 24 (Finance & Admin Dept), Pt 10 (Office of the Ombudsman) & Pt 11 (Equal Business Opportunity Division); Amend Chapt 24, Sec 24.603 (Duties of Chief of Procurement), Ord Code; Repealing Chapt 126 (Procurement Code), Pt 6A (Small Business Capital, Bonding & Outreach Prog.) & Pt 6B (Jax Small Emerging Business Prog.), Ord Code; Creating a New Chapt 126, Pt 6 (Jax Small Emerging Business Prog.), Subpt A (General Provisions), Subpt B (Prog. Admin.), Subpt C (Prog.Support Svcs.; Marketing & Outreach; Disparity Study Update), Subpt D (Prog.Eligibility, Procedures, & Other Requirements); Providing for Codification Instructions. (Hodges) (Co-Introduced by CMs Pittman, Freeman, Dennis, Morgan, Hazouri, Carlucci, Becton, R.Gaffney, Priestly Jackson, Newby, DeFoor & Boylan)  
2/23/21 CO Introduced: F, R  
3/2/21 F Read 2nd & Rerefer  
3/2/21 R Read 2nd & Rerefer  
3/9/21 CO PH Read 2nd & Rereferred: F, R  
3/16/21 F Sub/Rerefer 7-0  
3/16/21 R Sub(Finance)/Rerefer 6-0  
3/23/21 CO Sub/Rereferred: F, R 18-0  
4/6/21 F Amend(2)/Approve 7-0  
4/6/21 R Amend(2)/Approve 6-1 (CM Boylan)  
4/13/21 CO Rereferred: F, R  
4/20/21 F Amend/Approve 6-0  
4/20/21 R Amend(F)/Approve 7-0  
Public Hearing Pursuant to Chapt 166, F.S. & C.R. 3.601 – 3/9/21

Deputy General Counsel Sidman explained the amendments approved at the last Finance and Rules Committee meetings. Rules amendment #1 is a combination of Finance #1 and #2 from its last meeting. Council Member Pittman described the work and recommendations of the Council's Special Committee on JSEB and thanked the many staff and guest speakers who contributed to the committee's knowledge of JSEB issues. She noted that the Council has received considerable comment and correspondence from JSEBs opposed to the amendments made to the Special Committee's proposal and expressed opposition to Finance amendment #2 and Rules amendments #1 and #2. Council Member Cumber agreed with Council Member Pittman and expressed the hope that the bill would be disposed of next Tuesday by the Council. She preferred that the committee take up the Finance amendments #1 and 2 rather than addressing Rules amendment #1. Council Member Salem discussed his preferences for several revisions to the amendments. Council Member Dennis discussed his prior experience as a certified JSEB before his election to the Council and his decision to not seek City contracts while he is an elected official, despite having a State Ethics Commission opinion saying that he could do so without a conflict of interest. He expressed disappointment with aspersions being cast on his motives and character with regard to this bill.

Chairman Carlucci asked Peggy Sidman for an explanation of why she recommended that the committee start with consideration of the Rules #1 amendment, which incorporated both of the amendments approved by the Finance Committee at its last meeting. Council Member Dennis withdrew his motion for Rules amendment #1 and moved the Finance #1 amendment. Council Member Gaffney suggested sending the bill back to the JSEB Special Committee for further discussion to resolve the contentious issues. CFO Joey Greive said the administration could be comfortable with the clock reset for all JSEBs when this bill becomes effective if that is the Council's will; about 90 companies would be affected by the reset provision as proposed by the amendment. There is past precedent for re-setting the clock, but at some point companies need to graduate from the program. He described the impact of removing the business value from the calculation of the JSEB owner's net worth. Mr. Greive said the administration's biggest concern is that there should be a cap of some amount on the owner's net worth, the amount of which is a policy call for the council to make.

Mr. Dennis moved the Finance #2 amendment. Mr. Salem said he favors no more amendments for the time being while Ms. Mason has an opportunity to get some experience running the JSEB program and have a better feel for what changes need to be made. Council Member Pittman opposed Finance #2. Finance amendment #2 failed 1-5 (Dennis in support)

Dennis motion (2nd Salem): amend the bill to count the business assets, owner's personal assets, spousal assets, and business equity in the owner's net worth calculation, and set the cap for JSEB program eligibility at \$5 million. Dinah Mason said the best way to have a good assessment of the impact of this amendment is to do a disparity study of the JSEB marketplace, which is about to be underway. The value cap has been increased several times of the last 10-15 years, and she would prefer to wait until the results of that study are available before recommending any changes. Council

Member Freeman said the answers to many of the hard questions may be found in the upcoming disparity study. Council Member Cumber agreed that the disparity study should provide information on which to make better decisions and target areas that need to be improved. Council Member Priestly Jackson said that absent a very compelling reason, she will always default to supporting the work and recommendations of a Council special committee. Council Member Dennis said that the upcoming disparity study will provide the basis for a race- and gender-conscious procurement program, but will not provide any information that will be useful in amending the current race-neutral JSEB program. The issues in play are policy issues for the Council to decide that will not be informed by the disparity study. Mr. Dennis withdrew his motion and said he would propose it on the floor of the Council meeting next week.

Mr. Freeman echoed Mr. Dennis' comments about the JSEB program not being a race-based program. It is available to all small businesses. Mr. Gaffney thanked the Finance Committee for resolving some issues today, but said there is more work that needs to be done to continue making improvements to the program. Ms. Pittman asked about the plan for the disparity study. Greg Pease, Chief of Procurement, said the study can encompass whatever factors the City wants to include.

#### **AMEND/APPROVE**

**Aye:** 6 - Carlucci, DeFoor, Salem, Priestly Jackson, Cumber and Dennis

**Excused:** 1 - Morgan

- **Provides for courtesy review of JSEB applications by the JSEB Administrator**
- **Moves oversight of Access to Capital program from OED to JSEB Administrator**
- **Repeals current guidelines for Access to Capital program and allows JSEB Administrator to establish new guidelines without further Council approval**
- **Removes references to specific providers of training programs and allows EBO Office to procure third party contractors to implement education, training, and mentoring programs**
- **Changes Risk Management's review of insurance programs available for small businesses from every 2 years to every 6 months**
- **Provides for an update to the 2013 disparity study, subject to availability of funds**
- **Revises requirement for audited financial statements to financial statements prepared by a CPA**
- **Changes recertification from annual to biennial (every 2 years)**
- **Revises residency requirement for JSEB eligibility**
- **Revises the personal net worth limit from \$1,325,000 to \$1,320,000 and no longer includes assets held by a spouse**
- **Provides for development and implementation of a JSEB micro-business program**
- **Reduces timeframe for which a JSEB may participate in the program from 15 to 9 years**



6. [2021-0176](#) ORD Apv & Auth the Mayor, or His Designee, & Corp Secretary to Execute & Deliver That Certain Purchase & Sale Agreement (The "Agreement") btwn the City of Jax & First Coast Land Development, Inc. & All Closing Documents Relating Thereto, & Otherwise Take All Necessary Action to Effectuate the Purposes of the Agreement, for Acquisition by the City, at the Negotiated Purchase Price of \$300,000.00, of 2 Contiguous Properties Located on Firestone Rd btwn Thurston Rd. & Wilson Blvd. to be Developed as a New Fire Station 75 Site; Providing for Oversight of the Acquisition of the Properties by the Real Estate Div of the Dept of Public Works & Thereafter by the JFRD. (R.E. # 012569-000 & 012570-0000) (Dist 10-Priestly Jackson) (Staffopoulos) (Req of Mayor)  
 3/23/21 CO Introduced: NCSPHS, F  
 4/5/21 NCSPHS Read 2nd & Rerefer  
 4/6/21 F Read 2nd & Rerefer  
 4/13/21 CO PH Read 2nd & Rereferred: NCSPHS, F  
 4/19/21 NCSPHS Approve 7-0  
 4/20/21 F Approve 6-0  
 Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 4/13/21

**APPROVE**

**Aye:** 6 - Carlucci, DeFoor, Salem, Priestly Jackson, Cumber and Dennis

**Excused:** 1 - Morgan

- An appraisal valued the property at \$220,000
- Funds for the land acquisition and construction of Fire Station #75 were included in the FY 20/21 budget

7. [2021-0178](#) ORD Approp \$761,250.00 in Federal Pass-Through Grants Funds from the FDOT to Reimburse the City for Its Participation in the Construction of Sidewalk Improvements on Cedar Point Rd. from E. of Grover Rd. to W. of Boney Rd.; Purpose of Approp; Amending the 2021-25 5-Yr CIP Apvd by Ord 2020-505-E for Construction of Sidewalk Improvements on Cedar Point Rd.; Providing for Oversight by the Engineering & Construction Management Div of the Dept of Public Works. (B.T. 21-055) (Staffopoulos) (Req of Mayor)  
 3/23/21 CO Introduced: NCSPHS, TEU, F  
 4/5/21 NCSPHS Read 2nd & Rerefer  
 4/5/21 TEU Read 2nd & Rerefer  
 4/6/21 F Read 2nd & Rerefer  
 4/13/21 CO PH Read 2nd & Rereferred: NCSPHS, TEU, F  
 4/19/21 NCSPHS Approve 7-0  
 4/19/21 TEU Approve 6-0  
 4/20/21 F Approve 6-0  
 Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 4/13/21

**APPROVE**

**Aye:** 6 - Carlucci, DeFoor, Salem, Priestly Jackson, Cumber and Dennis

**Excused:** 1 - Morgan

- **This project will extend the existing sidewalk, from east of Yellow Bluff Rd. to Grover Rd., an additional 1.5 miles.**
- **The City will be responsible for maintaining the sidewalk after construction.**

8. [2021-0179](#) ORD Making Certain Findings & Auth the Borrowing from the City's Commercial Paper Facility &/or Issuance of Fixed-Rate Debt in the Cumulative, Not-to-Exceed Amount of \$32,905,000, or Such Lesser Amount as Determined Pursuant to the Agreement (Defined Below) as of the Time of Closing, & Approp Thereof to Provide Funding for the Purchase of the Metropolitan Parking Solutions Parking Garages Pursuant to the Default Provisions of the Developmnt Agreement Dated 3/5/04; Purpose of Approp; Providing a Carryover of Funds from Yr to Yr Unit Such Funds are Expended or Lapse According to the Agreement; Amending the 2021-25 5-Yr CIP Apvd by Ord 2020-505-E to Provide Funding for the Project Entitled "MPS Garage Purchase;" Amending 2020-504-E, the FY 2021 Budget Ord, to Replace Rev Schedule B4, the FY 2020-21 CIP Projects Funded Via Borrowing, to Auth the Borrowing &/or the Issuance of Debt for the Purchase of the Parking Garages; Auth the Mayor, or His Designee, & Corp Secretary to Execute & Deliver All Docs & Agreements Necessary to Transfer Developer's Interest in the Proj to the City Pursuant to the Redevelopment Agreement; Auth Apv of Technical Amendmnts by the Mayor or His Designee; Waiving Sec 122.411(A) (Fee Purchases), Subpart A (Acquisition of Interests in Real Property), Part 4 (Real Property), Chapt 122 (Public Property), Ord Code, to Auth Purchase of the Parking Garages Pursuant to the Developmnt Agreement Without the Need of an Appraisal; Waiving Sec 55.115 (Procedures for Acquisition & Disposition of Downtown Property), Chapt 55 (DIA), Ord Code, to Allow for Purchase of Property to be Apvd by Action of This Legislation; Providing for Oversight by the DIA. (B.T. 21-059) (Sawyer) (Req of Mayor)  
 3/23/21 CO Introduced: TEU, F, R  
 4/5/21 TEU Read 2nd & Rerefer  
 4/6/21 F Read 2nd & Rerefer  
 4/6/21 R Read 2nd & Rerefer  
 4/13/21 CO PH Read 2nd & Rereferred: TEU,F, R  
 4/19/21 TEU Amend/Approve 6-0  
 4/20/21 F Amend(TEU)/Approve 6-0  
 4/20/21 R Amend (TEU)/Approve 6-0  
 Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 4/13/21

Phillip Peterson explained the amendment. Council Member DeFoor congratulated the DIA for helping to get the City out of a bad deal and resolve this issue. Council Member Salem said the City should not ever do another deal of this type with guarantees to developers of future returns at the City's expense.

**AMEND(TEU)/APPROVE**

**Aye:** 6 - Carlucci, DeFoor, Salem, Priestly Jackson, Cumber and Dennis

**Excused:** 1 - Morgan

**AMENDMENT**

- 1. Correct scrivener's errors**
- 2. Attach revised Exhibit 1 to correct accounts on BT**
- 3. Attach revised Exhibit 3 to include MPS Garage Purchase in detail of Second Revised Schedule B4**

- **This bill authorizes the issuance of debt for the purchase of the three parking garages commonly referred to as the Sports Complex, Arena, and Courthouse garages from Metropolitan Parking Solutions (MPS).**
- **The purchase price consists of a return of equity of \$3 million to MPS and paying off bonds totaling \$29,905,000.**
- **Per the Treasury Division, based on current market conditions, the City could issue debt and realize a NPV savings of \$4.9 million over the life (approximately 10 years) of the outstanding bonds.**
- **Under the current agreement:**
  - **Any cash shortfall in operating expenses, bond payments or MPS' guaranteed return from parking garage revenue is funded by the City in the form of a development loan.**
  - **The City contributes (via the Northbank Downtown CRA) approximately \$4 million annually to MPS in the form of development loans.**
  - **Based on the current contract the City is required to continue to make the annual contribution for approximately 10 more years until the bonds issued by MPS are paid off.**
- **The current cumulative amount of development loans plus interest is more than \$70 million and continues to grow annually. The City does not anticipate receiving payment of the development loans as reflected in the City's audited financials.**
- **The current non-default cash purchase price would be an estimated \$50 - \$55 million plus the forgiveness of the loans.**
  
- **Waives Sec. 122.411(a) (Fee Purchases) which requires at least two appraisals be obtained for each purchase in an amount in excess of \$500,000**
- **Waives Sec. 55.115 (Procedures for Acquisition and disposition of Downtown Property) which requires that all property acquired and disposed of by the DIA shall be in accordance with the proposed acquisitions and dispositions in the community redevelopment plan element of the BID Plan and the procedures in Chapter 122, Part 4 (Real Property), Subpart C, Ordinance Code.**

9. [2021-0180](#) ORD Approp \$560,168.08 in Unappropriated Investment Pool Earnings Within the Southside Community Redevelopment Agency (“CRA”) Trust Fund of Which \$110,432.03 Will to be Allocated to the Riverplace Blvd CRA Proj & \$449,736.05 to Future Yr Debt Reduction; Purpose of Approp. (B.T. 21-058) (Staffopoulos) (Req of Mayor)  
3/23/21 CO Introduced: NCSPHS, F  
4/5/21 NCSPHS Read 2nd & Rerefer  
4/6/21 F Read 2nd & Rerefer  
4/13/21 CO PH Read 2nd & Rereferred: NCSPHS, F  
4/19/21 NCSPHS Amend/Approve 7-0  
4/20/21 F Amend(NCSPHS)/Approve 6-0  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 4/13/21

Phillip Peterson explained the amendment.

**AMEND(NCSPHS)/APPROVE**

**Aye:** 6 - Carlucci, DeFoor, Salem, Priestly Jackson, Cumber and Dennis

**Excused:** 1 - Morgan

**AMENDMENT**

**Amend bill and attach revised Exhibit 1 (BT) to indicate that the funds are being appropriated from the CRA fund balance derived from unappropriated investment pool earnings.**

10. [2021-0182](#) ORD re Chap 118 (City Grants), Ord Code; Establishing the 2021-22 Categories of Most Vulnerable Persons & Needs for Public Svc Grants Approp. (Sidman) (Pursuant to Sec. 118.804 & at Req of the Public Service Grant Council)  
3/23/21 CO Introduced: NCSPHS, F  
4/5/21 NCSPHS Read 2nd & Rerefer  
4/6/21 F Read 2nd & Rerefer  
4/13/21 CO PH Read 2nd & Rereferred: NCSPHS, F  
4/19/21 NCSPHS Amend/Approve 6-0-1(CM Pittman)  
4/20/21 F Amend(NCSPHS)/Approve 6-0  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 4/13/21

Phillip Peterson explained the amendment.

**AMEND(NCSPHS)/APPROVE**

**Aye:** 6 - Carlucci, DeFoor, Salem, Priestly Jackson, Cumber and Dennis

**Excused:** 1 - Morgan

**AMENDMENT****Attach revised Exhibit 1 to attach revised PSG Council meeting minutes****• Proposed categories and percentage funding are:**

- Acute - 35%
- Prevention - 40%
- Self-Sufficiency - 25%

11. [2021-0186](#) ORD Deappropriating Funds From the Soutel Rd. Diet Project & Approp \$3,260,596.25 in Funds from Debt Managmnt Loan Proceeds Previously Approp for the Soutel Rd. Diet Project to Provide Funding for Various Capital Improvement Projects in Council Dist 10; Amending the 2021-25 5-Yr CIP Apvd by Ord 2020-505-E to Reduce Funding for the Project Entitled "Soutel Dr. Rd. Diet" & Provide Funding for the Projects Entitled "Soutel Dr. & New Kings Rd. Intersection Improvmnts," "Old Kings Rd. at Dixie St. (DSR)-Capital Improvmnt," "Cain Ln. & Able St. (DSR)-Capital Improvmnt;" & Transferring Future Yrs' CIP Allocations for the Project Entitled "Soutel Dr. Rd. Diet" to the Projects Entitled "Cain Ln. & Able St. (DSR)-Capital Improvmnt," "Zora St. (DSR)-Capital Improvmnt," "Fyre Ave. W. (DSR)-Capital Improvmnt," "Ellis Rd. (DSR)-Capital Improvmnt," "Old Kings Rd. (DSR)-Capital Improvmnt," "West Side Blvd. (DSR) -Capital Improvmnt," "Davell Rd. (DSR)-Capital Improvmnt," "Jack Horner Ln./Miss Muffet Ln. (DSR)-Capital Improvmnt," "Harlow Blvd./Mother Hubbard Dr. S. (DSR)-Capital Improvmnt," "Sibbald Rd. Sidewalk Extension," "CD 10 Sidewalk Repairs," "Channel Lining Drainage Improvmnts-I-10 to N. of Ramona Blvd.," & "Dist 8 (DSR) Capital Improvmnts. (Sidman) (Introduced by CM Priestly Jackson) (Co-Sponsor CMs R. Gaffney, Newby, Pittman, Dennis, DeFoor, Cumber, Morgan, Freeman, Carrico, White, Hazouri, Carlucci, Boylan, Salem, Bowman & Diamond)
- 3/23/21 CO Introduced: NCSPHS, F  
 4/5/21 NCSPHS Read 2nd & Rerefer  
 4/6/21 F Read 2nd & Rerefer  
 4/13/21 CO PH Read 2nd & Rereferred: NCSPHS, F  
 4/19/21 NCSPHS Amend/Approve 7-0  
 4/20/21 F Amend(NCSPHS)/Approve 6-0  
 Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 4/13/21

Public Works Director John Pappas described the proposed reallocation of the funding between council districts 8 and 10. Phillip Peterson described the NCSPHS Committee amendment from yesterday to revise some fund uses. Council Members Priestly Jackson and Pittman thanked the Public Works Department and Council Auditor's Office for their assistance with revising the funding uses associated with this bill. Council Member DeFoor congratulated Ms. Priestly Jackson for reflecting the community's will and being willing to make changes to the project.

**AMEND(NCSPHS)/APPROVE**

**Aye:** 6 - Carlucci, DeFoor, Salem, Priestly Jackson, Cumber and Dennis

**Excused:** 1 - Morgan

### **NCSPHS AMENDMENT**

**1. Correct scrivener's errors**

**2. Revise CD 8 project name from DSR Capital Improvements to Cemetery Entrance Improvements**

**3. Revise appropriation to include \$672,000 for Cemetery Entrance Improvements and reduce Soutel Dr. & New Kings Rd. Intersection Improvements by \$672,000 to \$2,328,000**

**4. Attach revised Exhibit 1 to correct account information and reflect updated funding by project on the BT**

**5. Attach revised Exhibit 2 to remove District 8 DSR Capital Improvements CIP sheet and replace with Cemetery Entrance Improvements CIP sheet and update the funding amounts by year for the projects**

- 12. [2021-0201](#)** ORD Apv & Auth the Execution & Delivery of an Agreemnt to Settle Nuisance Liens "After-the-Fact" btwn the City of Jax ("City") & V & O Partners, LLC ("Owners"), in Connection w/ the Demolition & Improvement of the Vacant Property Located at 4422 Ortega Blvd., R.E. # 100703-0000 (Property)", Which Lien Agreemnt Auth a Reduction of the Nuisance Liens "After-the-Fact" on the Subject Property in the Amount of \$15,051.49 Plus Accrued Interest; Waiving the Requirements of Sec 518.145 (D), Ord Code (Collection & Settlement of Nuisance Abatement & Demolition Liens); Directing the Finance & Administration Dept to Administer the Lien Agreemnt. (Pollock) (Introduced by CM DeFoor)  
4/13/21 CO Introduced: F, R  
4/20/21 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 4/27/21

### **READ 2ND & REREFER**

- 13. [2021-0203](#)** ORD Approp \$190,000 from Mosquito Control State Subfund 00112 Fund Balance to be Used for Mosquito Control Div Operational Expenses, Including the Purchase of Equipment & Supplies, During FY 20-21 & to Leverage a Reimbursement Grant from the FL Dept of Health to Fund Activities Designed to Combat Tropical Storm-Induced Mosquito Infestations & Mosquito-Borne Virus Outbreaks, w/ no Local Match; Purpose of the Approp; Providing for Carryover of Funds. (B.T. 21-060) (Staffopoulos) (Req of Mayor)  
4/13/21 CO Introduced: NCSPHS, F  
4/19/21 NCSPHS Read 2nd & Rerefer  
4/20/21 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 4/27/21

### **READ 2ND & REREFER**

14. [2021-0204](#) ORD Approp \$1,086,820 in Grant Funds from the U.S. Dept of Health & Human Svcs for the Ending the HIV Epidemic Program (The “Program”), w/ no Local Match Required, to Provide HIV-Related Health & Support Svcs to Persons Living w/ HIV/AIDS & Residing in the Jax Transitional Grant Area (Comprised of Duval, Clay, Nassau & St. Johns Counties) & to Fund a Full-Time Human Svcs Planner II/SPE Position to Support the Program; Purpose of Approp; Providing for a Carryover of Funds into FY 2021-22; Auth Said Human Svcs Planner II/SPE Position; Providing for City Oversight by the Social Svcs Div of the Dept of Parks, Recreation & Community Svcs. (B.T. 21-062) (R.C. 21-072) (Staffopoulos) (Req of Mayor)  
4/13/21 CO Introduced: NCSPHS, F  
4/19/21 NCSPHS Read 2nd & Rerefer  
4/20/21 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 4/27/21

**READ 2ND & REREFER**

15. [2021-0205](#) ORD Approp \$2,260,000.00 in Previously Approp Matching Grant Funds by Reallocating \$1,410,000.00 Approp in Ord 2020-504-E for Three Unsuccessful 2020 Florida Inland Navigation District (“FIND”) Grant Project Applications to Fully Fund Construction of the Jax Zoo Dock Project & Reallocating \$850,000.00 in Unexpended Matching Grant Funds Approp in Ord 2019-504-E for 2 2019 FIND Grant Construction Projects That Will be Completed Under Budget to Fully Fund Construction of the Riverfront Park Fishing Platform Project; Purpose of Approp; Amending the 2021-2025 5 Yr CIP Apvd by Ord 2020-505-E to Fully Fund Construction of the Jax Zoo Dock & the Riverfront Park Fishing Projects; Providing for City Oversight by the Dept of Parks, Recreation & Community Svcs; Reporting Requirements. (B.T. 21-061) (Staffopoulos) (Req of Mayor) (JWC Apv)  
4/13/21 CO Introduced: NCSPHS, F, JWC  
4/19/21 NCSPHS Read 2nd & Rerefer  
4/20/21 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 4/27/21

**READ 2ND & REREFER**

16. [2021-0206](#) ORD Apv the Millers Creek Dependent Special District Proposed FY 21-22 Budget, per Ord 2014-700-E & Sec 189.02, F.S. (Johnston) (Introduced by CP Hazouri, Per Ord 2014-700-E) (JWC Apv)  
4/13/21 CO Introduced: NCSPHS, F, JWC  
4/19/21 NCSPHS Read 2nd & Rerefer  
4/20/21 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 4/27/21

**READ 2ND & REREFER**



17. [2021-0207](#) ORD Apv the Tarpon Cove Dependent Special District Proposed FY 21-22 Budget, per Ord 2017-154-E & Sec 189.02, F.S. (Johnston) (Introduced by CP Hazouri, Per Ord 2017-154-E) (JWC Apv)  
4/13/21 CO Introduced: NCSPHS, F, JWC  
4/19/21 NCSPHS Read 2nd & Rerefer  
4/20/21 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 4/27/21

**READ 2ND & REREFER**

18. [2021-0208](#) ORD Apv the Isle of Palms Dependent Special District Proposed FY 21-22, Per Ord 2011-724-E & Sec 189.02 , F.S. (Johnston) (Introduced by CP Hazouri, Per Ord 2011-724-E) (JWC Apv)  
4/13/21 CO Introduced: NCSPHS, F, JWC  
4/19/21 NCSPHS Read 2nd & Rerefer  
4/20/21 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 4/27/21

**READ 2ND & REREFER**

19. [2021-0209](#) ORD Apv the Harbour Waterway Dependent Special District Proposed FY 21-22 Budget, Per Ord 2010-725-E & Sec 189.02, F.S. (Johnston) (Introduced by CP Hazouri, Per Ord 2010-725-E) (JWC Apv)  
4/13/21 CO Introduced: NCSPHS, F, JWC  
4/19/21 NCSPHS Read 2nd & Rerefer  
4/20/21 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 4/27/21

**READ 2ND & REREFER**

20. [2021-0210](#) ORD Making Certain Findings, & Auth the Approp of \$200,000 in Funding from the Downtown Economic Development Fund Loans Account to Provide for a \$200,000 Economic Development Grant to Regions Bank (“Developer”); Auth the Mayor, or His Designee, to Execute an Economic Development Agreement (“Agreement”) btwn the Downtown Investment Authority (“DIA”), the City of Jax (“City”), & Developer, to Support the Renovation by Developer of the Old Bisbee Building (“Building”) Located at 51 West Bay St. & Costs Incurred & Improvements Associated w/ the Sale of the Adjacent Surface Lot Located at 54 West Forsyth St. (“Surface Lot”) in the Downtown Northbank Community Redevelopment Area (“Project”); Auth up to 5 Tranches of Downtown Preservation & Revitalization Program Forgivable Loans, in an Aggregate Amount not to Exceed \$900,000, to the Developer in Connection w/ the Renovations to the Building, to be Approp by Subsequent Legislation; Auth an Economic Development Grant in an Amount not to Exceed \$200,000 to the Developer in Connection w/ the Improvements to the Building as a Result of the Sale of the Surface Lot; Waiving DPRP Guidelines Requiring City Council Approval of Each Phase of the Project & Requiring a Lien on the Project Property & Requiring a Lien on the Project Property Securing the DPRP Loans; Designating the DIA as Contract Monitor for the Agreement; Providing for Oversight of the Project by the DIA; Auth the Execution of all Documents Relating to the Above Agreement & Transactions, & Auth Technical Changes to the Documents. (B.T. 21-064) (Dillard) (Req of Mayor)  
4/13/21 CO Introduced: F, R  
4/20/21 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 4/27/21

**READ 2ND & REREFER**

21. [2021-0211](#) ORD Approp \$20,408.00 from the Completed Cuba Hunter Park Art in Public Places Project to Transfer \$5,000.00 to the Winton Dr. Park Art in Public Places Project & the Remaining \$15,408.00 to the Art in Public Places Project Account to be Used for Future Art in Public Places Projects; Purpose of Approp; Amend the 21-25 5Yr CIP Apvd by Ord 2020-505-E to Transfer Funding to the Winton Dr. Park Art in Public Places Project & Other Future Art in Public Places Projects. (B.T. 21-065) (Staffopoulos) (Req of Mayor)  
4/13/21 CO Introduced: NCSPHS, F  
4/19/21 NCSPHS Read 2nd & Rerefer  
4/20/21 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 4/27/21

**READ 2ND & REREFER**

22. [2021-0212](#) ORD Apv & Adopt a New Pilot Program Entitled “Military & Veterans’ Appreciation Prog” for Reduced Admission at Certain Parks; Providing for City Oversight by the Parks, Recreation & Community Svcs Dept; Providing for a Sunsetting of the Prog Unless Extended by Legislation. (Johnston) (Introduced by CMs Bowman, Becton, White, Freeman & Diamond) (Co-Sponsor CM Salem)  
4/13/21 CO Introduced: NCSPHS, F  
4/19/21 NCSPHS Read 2nd & Rerefer  
4/20/21 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 4/27/21

**READ 2ND & REREFER**

23. [2021-0213](#) ORD Approp \$5,000 from Private Donations to the Jump Start Prog Administered by NE FL Sober Living Alliance, Inc. within the Opioid Abuse Prog Trust Fund; Apv, & Auth the Mayor, or his Designee, & Corp Secretary to Execute & Deliver, an Agreemnt btwn the City of Jax & NE FL Sober Living Alliance, Inc.; Invoking the Exception in Sec 126.107 (G), Ord Code, to Allow Direct Contract w/ NE FL Sober Living Alliance, Inc. to Provide the Svcs for the Jump Start Prog; Providing for Oversight by the Office of Grants & Contract Compliance. (Sidman) (Introduced by CM Salem)  
4/13/21 CO Introduced: NCSPHS, F, R  
4/19/21 NCSPHS Read 2nd & Rerefer  
4/20/21 F Read 2nd & Rerefer  
Public Hearing Pursuant to Chapt 166, F.S. & CR 3.601 – 4/27/21

**READ 2ND & REREFER**

24. [2021-0214](#) RESO Upon an Acknowledgment of Due Authorization & the Making of Findings, Approving the Issuance by the Jax Housing Finance Authority Of Its Multifamily Housing Revenue Bonds (Beachwood Apartments), Series 2021, in an Aggregate Principal Amount Not to Exceed \$26,500,000 for the Purpose of Financing all or a Portion of the Costs Related to the Acquisition & Rehabilitation of a Multifamily Residential Housing Facility for Persons or Families of Low, Middle or Moderate Income, Located at 2901 Beachwood Blvd. Jax, Duval County, FL, 32246, & to be Commonly Known as “Beachwood Apartments”; Determining Credit Not Being Pledged. (Dillard) (Req of JHFA)  
4/13/21 CO Introduced: NCSPHS, F, R  
4/19/21 NCSPHS Read 2nd & Rerefer  
4/20/21 F Read 2nd & Rerefer

**READ 2ND & REREFER**

## Council Auditor Report

Update on comprehensive annual financial report: Council Auditor Kim Taylor reported that the transition from the former FAMIS to the new 1Cloud financial management system has been slow and somewhat problematic. The City's Consolidated Annual Financial Report (CAFR), usually completed by now, is not ready. The administration expects that it will be completed by June 30th, which is the state deadline. CFO Joey Greive said the implementation of 1Cloud has been a massive task and it will be a great improvement over the prior system, but the start-up has been tough. His staff is working on the CAFR and first and second quarter financial reports.

Ms. Taylor gave brief updates on recently released reports:

- Report #749B: Follow-up on JTA Accounts Payable Audit - the 1 outstanding item remaining at the first follow-up has been fixed, so the audit is now considered complete.
- Report #778B: Follow-up on JAA Payroll Audit - the 1 outstanding item remaining at the first follow-up has been fixed, so the audit is now considered complete.
- Report #805A: Follow-up on Building Inspection Division Audit - the audit identified 22 issues, of which 6 have been cleared and 16 remain at the first follow-up. Many of the remaining issues should be addressed with the implementation of a new building permitting system. Several escrow issues need to be improved and cash handling policies need to be reinforced.
- Report #808A: Follow-up on Communication Tower Audit - the audit found that revenue from tower leases is being properly accounted for. The audit identified 10 items originally, of which 2 remain. A small Code change to allow an administrative procedure for temporary leases rather than requiring Council action via legislation may increase revenue opportunities.
- Report #812A: Follow-up on Landfill Contract Audit - 15 issues were originally identified, 8 have been cleared, 7 remain, mostly having to do with excessive computer access rights, payment timeliness issues, contractor administrative fee surcharges, and waste tire counts.
- Report #843: Sheriff's Investigative Fund Fiscal Year 2016/17 - small issues with Standard Operating Procedures remain to be resolved.
- Report #844: Sheriff's Investigative Fund Fiscal Year 2017/18 - small issues with Standard Operating Procedures remain to be resolved.

### Council Member Comments

Council Member Salem asked Ms. Taylor if the Auditor's Office has audit rights over all of the independent authorities. She said it does, with the exception of the Duval County Schools.

Council Member Priestly Jackson said she will talk about the JSEB bill consideration process at the Rules Committee agenda meeting at 1:30.

Council Member Dennis said there is a growing mental health crisis due to the COVID pandemic. Dr. Leon Haley, CEO of UF Health Jacksonville, told him the hospital is being overrun by mental health cases and need help to deal with it.

Chairman Carlucci reported that Council President Hazouri has asked the Finance Committee to handle the City Council's annual strategic planning process. He is looking at Wednesday, May 5th in the morning to hold that event. In response to a question from Council Member Salem about how the funding process works, Kim Taylor said that for the current fiscal year the council requested that \$5M be placed in the budget for City Council's appropriation to its strategic priorities. The mayor allocated \$2M that Council subsequently appropriated.

Chairman Carlucci reminded the members that the Finance workshop on the proposed local option gas tax increase will be held tomorrow morning at 8:30. There will be presentations from the Administration and JTA, followed by Q&A.

## Public Comment

Debra Thompson advocated for minority-owned businesses and said that they have not grown enough to graduate from the JSEB program. The whole program could be more efficiently run and help small businesses more. Small construction companies face difficulties with bonding and financing. Professional contractors (project managers, construction managers, etc.) don't have to be bonded to do business.

Mr. Roman said he submitted an email for the record. There's lots of money available for City contracting and procurement so there should be plenty of work for all. He sees a need for tweaks and improvements, not a complete overhaul of the program. There's more work to be done than people to fill the jobs via apprenticeships and job training programs. Employees need more education.

John Nooney addressed 2020-0559 creating a local option vessel registration fee. Why hasn't this bill moved out of committees? 2021-75 FIND projects – he didn't have the opportunity to speak during consideration of this bill. He urged the committee to vote no on the gas tax increase.

Stanley Scott expressed concern about public participation in City business, which has been gutted. Regarding 2021-186 (Soutel Road Diet funding reallocation), he thanked Council Members Priestly Jackson and Pittman for dealing with this issue fairly. Regarding the JSEB program, tremendous disparity exists in Jacksonville and nothing has ever changed for the African-American community. Equity is needed to remedy years of disparity. The JSEB program needs to be tweaked, not completely re-written. JSEBs should get 30% of all city procurement spending

**NOTE: The next regular meeting will be held Tuesday, May 4, 2021.**

**\*\*\*\*\*Note: Items may be added at the discretion of the Chair.\*\*\*\*\***

Pursuant to the American with Disabilities Act, accommodations for persons with disabilities are available upon request. Please allow 1-2 business days notification to process; last minute requests will be accepted; but may not be possible to fulfill. Please contact Disabled Services Division at: V 904-255-5466, TTY-904-255-5476, or email your request to KaraT@coj.net.

## Rollcall

**Present:** 6 - Chair Matt Carlucci, Vice Chair Randy DeFoor, Council Member Ron Salem, Council Member Brenda Priestly Jackson, Council Member LeAnna Cumber and Council Member Garrett Dennis

**Excused:** 1 - Council Member Joyce Morgan

Jeff Clements - Council Research Division  
jeffc@coj.net 904-255-5137  
Posted 4.20.24 5:00 p.m.